CONGRESSIONAL DIGEST

FOUNDED 1921

AN INDEPENDENT MONTHLY FEATURING CONTROVERSIES IN CONGRESS, PRO & CON
NOT AN OFFICIAL ORGAN, NOT CONTROLLED BY ANY PARTY, INTEREST, CLASS OR SECT

PUBLISHED BY THE CONGRESSIONAL DIGEST CORPORATION
CONGRESSIONAL DIGEST BUILDING, 3231 P STREET, N.W., WASHINGTON, D.C. 20007
A. GRAM ROBINSON, *President* NORBORNE T. N. ROBINSON 3rd, *Publisher*

TITLE PAGE AND INDEX TO VOLUME SIXTY

JANUARY TO DECEMBER

—1981—

National Issues Presented, *Pro* and *Con*, During 1981—Volume 60, 1-12

	Pages		*Pages*
JANUARY, Vol. 60, No. 1 ..... Food Stamp Program	1-32	JUNE-JULY, Vol. 60, Nos. 6-7 ..... Reagan Tax Reduction Program	161-192
FEBRUARY, Vol. 60, No. 2 ..... School Busing	33-64	AUGUST-SEPT., Vol. 60, Nos. 8-9 .... Social Security Financing	193-224
MARCH, Vol. 60, No. 3 ..... "Fair Housing" Proposals	65-96	OCTOBER, Vol. 60, No. 10 ..... Illegal Aliens	225-256
APRIL, Vol. 60, No. 4 ..... CETA Program	97-128	NOVEMBER, Vol. 60, No. 11 ..... International Lending Agencies	257-288
MAY, Vol. 60, No. 5 ..... Federal Legal Aid Program	129-160	DECEMBER, Vol. 60, No. 12 ..... Extension of Voting Rights Act	289-314

SUBSCRIPTION RATES: 1 yr., $20; 2 yrs., $38; 3 yrs., $54. Foreign $1.05 extra per yr. Current single copy, $2.25.
CURRENT COPY BULK RATES: 5 @ $2.00 each; 10 @ $1.85 each; 25 and up @ $1.75. Write for back copy rates.
ADDRESS ORDERS and checks to: CONGRESSIONAL DIGEST CORP., 3231 P ST., N.W., Washington, D.C. 20007.
POSTMASTER: Send address changes to the above address.

Second Class Postage Paid at Washington, D.C., and at additional mailing offices. Published monthly except bi-monthly June-July and August-September (combined). Yearly Index published with December issue. Indexed in Readers Guide, P.A.I.S., Access, and other indexing publications. Congressional Digest (ISSN 0010-5899). Copyright 1981 by the Congressional Digest Corp., Washington, D. C.

INDEX TO VOLUME SIXTY
Numbers 1 to 12

A

AFL-CIO
(See Donahue, Thomas R.)

AFRICAN DEVELOPMENT BANK (AFDB)
(See November issue)

AMERICAN BAR ASSOCIATION
(See Smith, William Reece, Jr.)

AMERICAN CIVIL LIBERTIES UNION
(See Shattuck, John)

ARMSTRONG, WILLIAM L., U.S. Senator (Colo., R.)
Con—Is the "Fair Housing" Act Amendment Approach of H.R. 5200 Sound? 89

ASIAN DEVELOPMENT BANK (ADB)
(See November issue)

B

BELLMON, HENRY, U.S. Senator (Okla., R.)
Pro—Should CETA Title VI Programs of "Public Service Employment" Be Significantly Curtailed? 108

BIAGGI, MARIO, Representative (N.Y., D.)
Con—Should Congress Act Now to Curtail Future Growth of Social Security Benefits? 213
Pro—Should Congress Approve House-Passed H.R. 3112 Extending the Voting Rights Act of 1965? 302

BIDEN, JOSEPH R., U.S. Senator (Del., D.)
Con—Should Congress Act Now to Curtail Future Growth of Social Security Benefits? 203

BLILEY, THOMAS J., JR., U.S. Representative (Va., R.)
Con—Should Congress Approve House-Passed H.R. 3112 Extending the Voting Rights Act of 1965? 311

BRADLEY, BILL, U.S. Senator (N.J., D.)
Pro—Is the "Fair Housing" Act Amendment Approach of H.R. 5200 Sound? 82

BUDGET PROCESS, FEDERAL 164, 165

BUTLER, M. CALDWELL, U.S. Representative (Va., R.)
Con—Should Congress Approve House-Passed H.R. 3112 Extending the Voting Rights Act of 1965? 305

C

CETA PROGRAM, CONTROVERSY OVER THE
(April issue)
Foreword 99
Evolution of Federal Employment Programs 100
An Overview of CETA 101
Public Service Job Programs 102
Federal Programs in the Private Sector 103
Recent CETA Action In the Congress 104
President Reagan's Proposal 105
Pro and Con Discussion:
Should CETA Title VI Programs of "Public Service Employment" Be Significantly Curtailed? 106

CHAMBER OF COMMERCE OF THE U.S.
(See Hemmings, Madeleine B.)

CHILES, LAWTON, U.S. Senator (Fla., D.)
Pro—Should CETA Title VI Programs of "Public Service Employment" Be Significantly Curtailed? 112

CIVIL RIGHTS
School Busing (See February issue)
"Fair Housing" (See March issue)

CIVILETTI, BENJAMIN R., U.S. Attorney General
Con—Should the "Helms-Collins Amendment" Approach to Limiting School Busing Be Adopted? 43

COLLINS, JAMES M., U.S. Representative (Tex., R.)
Con—Should Congress Approve House-Passed H.R. 3112 Extending the Voting Rights Act of 1965? 299

CONGRESS OF THE U.S., ACTION BY
(See also Recent Major Action in the Congress)
Re Food Stamp Program 8
Re School Busing 41
Re "Fair Housing" 71
Re CETA Program 104
Re Federal Legal Aid Program 137
Re Tax Reduction 169
Re Social Security Financing 199
Re Illegal Aliens 230
Re International Lending Agencies 261
Re Voting Rights Act Extension 295

CONGRESS, RECENT MAJOR ACTION IN THE 1, 65, 97, 129, 161, 193, 257, 289

CONTE, SILVIO O., U.S. Representative (Mass., R.)
Con—Should the U.S. Curtail Significantly Its Financial Role in the Multilateral Development Banks? 285

CONYERS, JOHN, JR., U.S. Representative (Mich., D.)
Con—Should Congress Adopt the Proposed Three-Year Reagan Approach to Federal Tax Reduction? 183

CORRADA, BALTASAR, U.S. Resident Commissioner (P.R., D.)
Con—Should Congress Curtail the Present Scope of the Food Stamp Program? 29

CRANSTON, ALAN, U.S. Senator (Calif., D.)
Con—Should Congress Significantly Reduce the Scope of the Legal Services Corporation? 141

D

D'AMATO, ALFONSE, U.S. Senator (N.Y., R.)
Pro—Should Congress Adopt the Proposed Three-Year Reagan Approach to Federal Tax Reduction? 188

DANFORTH, JOHN C., U.S. Senator (Mo., R.)
Con—Should the U.S. Curtail Significantly Its Financial Role in the Multilateral Development Banks? 281

DOLE, ROBERT J., U.S. Senator (Kans., R.)
Con—Should Congress Significantly Reduce the Scope of the Legal Services Corporation? 139
Pro—Should Congress Adopt the Proposed Three-Year Reagan Approach to Federal Tax Reduction? 182
Pro—Should Congress Act Now to Curtail Future Growth of Social Security Benefits? 202

DONAHUE, TOMAS R., AFL-CIO
Pro—Should Congress Adopt "Employer Sanctions" to Control the Number of Illegal Aliens in the U.S.? 250

E

EAGLETON, THOMAS F., U.S. Senator (Mo., D.)
Con—Should CETA Title VI Programs of "Public Service Employment" Be Significantly Curtailed? 117

F

"FAIR HOUSING," CONTROVERSY OVER
(March issue)
Foreword 67
The Fair Housing Act of 1968 68
Highlights of the Act in Operation 69
Action in the 96th Congress 71
Summary of the Proposed Fair Housing Amendments Act 72
Pro and Con Discussion:
Is the "Fair Housing" Act Amendment Approach of H.R. 5200 Sound? 74

FOLEY, THOMAS S., U.S. Representative (Wash., D.)
Con—Should Congress Curtail the Present Scope of the Food Stamp Program? 17

FOOD STAMP PROGRAM, CONTROVERSY OVER THE
(January issue)
Foreword 3
Operation of the Program 4
Evolution of the Program 6
Action in the 96th Congress 8
Pro and Con Discussion:
Should Congress Curtail the Present Scope of the Food Stamp Program? 10

G

GARN, EDWIN (JAKE), U.S. Senator (Utah,R.)
Con—Is the "Fair Housing" Act Amendment Approach of H.R. 5200 Sound? 75

GOLDWATER, BARRY, U.S. Senator (Ariz., R.)
Pro—Should Congress Adopt the Proposed Three-Year Reagan Approach to Federal Tax Reduction? 174

GRADISON, WILLIS D., JR., U.S. Representative (Ohio, R.)
Pro—Should Congress Act Now to Curtail Future Growth of Social Security Benefits? 220

GRASSLEY, CHARLES E., U.S. Representative (Iowa, R.)
Pro—Should Congress Significantly Reduce the Scope of the Legal Services Corporation? 154

H

HATCH, ORRIN G., U.S. Senator (Utah, R.)
Con—Is the "Fair Housing" Act Amendment Approach of H.R. 5200 Sound? 83

HAYAKAWA, S. I., U.S. Senator (Calif., R.)
Pro—Should Congress Curtail the Present Scope of the Food Stamp Program? 21

HELMS, JESSE A., U.S. Senator (N.C., R.)
Pro—Should Congress Curtail the Present Scope of the Food Stamp Program? 16
Pro—Should the "Helms-Collins Amendment" Approach to Limiting School Busing Be Adopted? 54
Pro—Should Congress Significantly Reduce the Scope of the Legal Services Corporation? 140
Pro—Should the U.S. Curtail Significantly Its Financial Role in the Multilateral Development Banks? 266

HEMMINGS, MADELEINE B., Chamber of Commerce of U.S.
Pro—Should CETA Title VI Programs of "Public Service Employment" Be Significantly Curtailed? 120

HESBURGH, THE REVEREND THEODORE M., Select Commission on Immigration and Refugee Policy
Pro—Should Congress Adopt "Employer Sanctions" to Control the Number of Illegal Aliens in the U.S.? 246

HOLLINGS, ERNEST P., U.S. Senator (S.C., D.)
Pro—Should the "Helms-Collins Amendment" Approach to Limiting School Busing Be Adopted? 50

HOUSING
(See March issue)

HUDDLESTON, WALTER D., U.S. Senator (Ky., D.)
Pro—Should Congress Adopt "Employer Sanctions" to Control the Number of Illegal Aliens in the U.S.? 240

I

ILLEGAL ALIENS, PROPOSED SANCTIONS AGAINST EMPLOYERS OF
(October issue)
Foreword 225
Evolution of U.S. Immigration Policy 226
Basic System Now in Effect 228
Current Patterns of Immigration 229
Action in the 97th Congress 230
Pro and Con Discussion:
Should Congress Adopt "Employer Sanctions" to Control the Number of Illegal Aliens in the U.S.? 232

IMMIGRATION AND NATURALIZATION LAWYERS, ASSOCIATION OF
(See Mailman, Stanley)

IMMIGRATION AND REFUGEE POLICY, SELECT COMMISSION ON
(See Hesburgh, The Reverend Theodore M.)

IMMIGRATION POLICY, U.S.
(See October issue)

INTER-AMERICAN DEVELOPMENT BANK (IDB)
(See November issue)

INTERNATIONAL BANK FOR RECONSTRUCTION AND DEVELOPMENT (World Bank)
(See November issue)

INTERNATIONAL LENDING AGENCIES, U.S. POLICY TOWARD THE
(November issue)
Foreword 259
The Evolution of U.S. Policy 260
Action in the Current Congress 261
The International Lending Agencies 262
World Bank and IDA Lending Operations 264
Pro and Con Discussion:
Should the U.S. Curtail Significantly Its Financial Role in the Mutilateral Development Banks? 266

J

JAVITS, JACOB K., U.S. Senator (N.Y., R.)
Con—Should the "Helms-Collins Amendment" Approach to Limiting School Busing Be Adopted? 49

JOHNSTON, J. BENNETT, JR., U.S. Senator (La., D.)
Pro—Should the "Helms-Collins Amendment" Approach to Limiting School Busing Be Adopted? 60

K

KEMP, JACK F., U.S. Representative (N.Y., R.)
Con—Should the U.S. Curtail Significantly Its Financial Role in the Multilateral Development Banks? 278

KENNEDY, EDWARD M., U.S. Senator (Mass., D.)
Con—Should the "Helms-Collins Amendment" Approach to Limiting School Busing Be Adopted? 51

L

LEGAL AID PROGRAM, CONTROVERSY OVER THE FEDERAL
(May issue)
Foreword 131
The Development of Legal Aid 132
Scope of the Present Program 133
Major Policy Guidelines 134
Recent Action in the Congress 137
Pro and Con Discussion:
Should Congress Significantly Reduce the Scope of the Legal Services Corporation? 138

LEGAL SERVICES CORPORATION 133
(See also McCalpin, F. William)

LELAND, GEORGE T., U.S. Representative (Tex., D.)
Con—Should Congress Adopt the Proposed Three-Year Reagan Approach to Federal Tax Reduction? 187

LEVIN, CARL M., U.S. Senator (Mich., D.)
Con—Should CETA Title VI Programs of "Public Service Employment" Be Significantly Curtailed? 125

M

MAILMAN, STANLEY, Association of Immigration and Naturalization Lawyers
Con—Should Congress Adopt "Employer Sanctions" to Control the Number of Illegal Aliens in the U.S.? 239

MARTINEZ, VILMA S., Mexican American Legal Defense and Educational Fund
Con—Should Congress Adopt "Employer Sanctions" to Control the Number of Illegal Aliens in the U.S.? 241

MATHIAS, CHARLES McC., U.S. Senator (Md., R.)
Pro—Is the "Fair Housing" Act Amendment Approach of H.R. 5200 Sound? 74

MCCALPIN, F. WILLIAM, Legal Services Corporation
Con—Should Congress Significantly Reduce the Scope of the Legal Services Corporation? 145

MCCLURE, JAME A., U.S. Senator (Idaho, R.)
Pro—Should Congress Curtail the Present Scope of the Food Stamp Program? 10
Pro—Should Congress Significantly Reduce the Scope of the Legal Services Corporation? 148

MCGOVERN, GEORGE, U.S. Senator (S.D., D.)
Con—Should Congress Curtail the Present Scope of the Food Stamp Program? 11

METZENBAUM, HOWARD M., U.S. Senator (Ohio, D.)
Con—Should CETA Title VI Programs of "Public Service Employment" Be Significantly Curtailed? 123

MEXICAN AMERICAN LEGAL DEFENSE AND EDUCATIONAL FUND
(See Martinez, Vilma S.)

MICHEL, ROBERT H., U.S. Representative (Ill., R.)
Pro—Should Congress Act Now to Curtail Future Growth of Social Security Benefits? 206

MITCHELL, PARREN J., U.S. Representative (Md., D.)
Con—Should Congress Curtail the Present Scope of the Food Stamp Program? 23

MOYNIHAN, DANIEL P., U.S. Senator (N.Y., D.)
Pro—Is the "Fair Housing" Act Amendment Approach of H.R. 5200 Sound? 80
Con—Should CETA Title VI Programs of "Public Service Employment" Be Significantly Curtailed? 119

MULTILATERAL DEVELOPMENT BANKS
(See November issue)

N

NATIONAL RESTAURANT ASSOCIATION
(See Neville, Robert)

NELSON, BILL, U.S. Representative (Fla., D.)
Pro—Is the "Fair Housing" Act Amendment Approach of H.R. 5200 Sound? 90

NEVILLE, ROBERT, National Restaurant Association
Con—Should Congress Adopt "Employer Sanctions" to Control the Number of Illegal Aliens in the U.S. 251

P

PELL, CLAIBORNE, U.S. Senator (R.I., D.)
Con—Should Congress Adopt the Proposed Three-Year Reagan Approach to Federal Tax Reduction? 171

PERCY, CHARLES H., U.S. Senator (Ill., R.)
Con—Should the U.S. Curtail Significantly Its Financial Role in the Multilateral Development Banks? 275

PICKLE, J. J. JAKE, U.S. Representative (Tex., D.)
Pro—Should Congress Act Now to Curtail Future Growth of Social Security Benefits? 210

PRESIDENT OF THE UNITED STATES
(See Reagan, Ronald W.)

R

REAGAN, RONALD W., President of the United States
Re "State of the Economy" (February 5, 1981) 65
Re Fiscal 1982 Budget Reductions 97
Re CETA Program 105
Re Tax Reduction 163, 166
Re Social Security Financing 199
Re Illegal Aliens 230
Re Further Budget Cuts 257
Re International Lending Agencies 259

RECENT MAJOR ACTION IN THE CONGRESS 1, 65, 97, 129, 161, 193, 257, 289

REGAN, DONALD T., U.S. Secretary of Treasury
Con—Should the U.S. Curtail Significantly Its Financial Role in the Multilateral Development Banks? 267

RIEGLE, DONALD W., U.S. Senator (Mich., D.)
Con—Should Congress Act Now to Curtail Future Growth of Social Security Benefits? 207

RODINO, PETER W., JR., U.S. Representative (N.J., R.)
Pro—Should Congress Approve House-Passed H.R. 3112 Extending the Voting Rights Act of 1965? 298

ROSTENKOWSKI, DAN D., U.S. Representative (Ill., D.)
Con—Should Congress Adopt the Proposed Three-Year Reagan Approach to Federal Tax Reduction? 175

ROUSSELOT, JOHN H., U.S. Representative (Calif., R.)
Pro—Should Congress Act Now to Curtail Future Growth of Social Security Benefits? 216

RUDD, ELDON, U.S. Representative (Ariz., R.)
Pro—Should Congress Curtail the Present Scope of the Food Stamp Program? 28

S

SCHOOL BUSING, CURTAILING THE ROLE OF THE JUSTICE DEPARTMENT IN
(February issue)
Foreword 33
Basic Court Ruling: The Brown Decision 34
Civil Rights Act of 1964 36
Current U.S. Department of Justice Role 38
Evolution of Court Policy 39
Efforts in Congress to Curtail Busing 40
Recent Action in the Congress 41
Pro and Con Discussion:
Should the "Helms-Collins Amendment" Approach to Limiting School Busing Be Adopted? 42

SHATTUCK, JOHN, American Civil Liberties Union
Con—Should Congress Adopt "Employer Sanctions" to Control the Number of Illegal Aliens in the U.S.? 233

SIMPSON ALAN K., U.S. Senator (Wyo., R.)
Con—Is the "Fair Housing" Act Amendment Approach of H.R. 5200 Sound? 93

SMITH, WILLIAM FRENCH, U.S. Attorney General
Pro—Should Congress Adopt "Employer Sanctions" to Control the Number of Illegal Aliens in the U.S.? 232

SMITH, WILLIAM REECE, JR., American Bar Association
Con—Should Congress Significantly Reduce the Scope of the Legal Services Corporation? 151

SOCIAL SECURITY, CONTROVERSY OVER FINANCING
(August-September issue)
Foreword 195
Evolution of the Current Program 196
How Benefits Are Structured 197
Elements of the Financial Operation 198
Action in the 97th Congress 199
Summary of the Reagan Administration Proposals 200
Pro and Con Discussion:
Should Congress Act Now to Curtail the Future Growth of Social Security Benefits? 202

STOCKMAN, DAVID A., Director of Management and Budget
Pro—Should Congress Adopt the Proposed Three-Year Reagan Approach to Federal Tax Reduction? 170

STONE, RICHARD B., U.S. Senator (Fla., D.)
Pro—Should CETA Title VI Programs of "Public Service Employment" Be Significantly Curtailed? 118

SYMMS, STEVEN D., U.S. Representative (Idaho, R.)
Pro—Should Congress Curtail the Present Scope of the Food Stamp Program? 24
U.S. Senator (Idaho, R.):
Pro—Should the U.S. Curtail Signficantly Its Financial Role in the Multilateral Development Banks? 274

T

TAX REDUCTION PROPOSAL, PRESIDENT REAGAN'S
(June-July issue)
Foreword 163
The Federal Budget Process: The Executive Branch 164
The Federal Budget Process: The Congress 165
The President's Proposal for Tax Reduction 166
Action in the Current Congress 169
Pro and Con Discussion:
Should Congress Adopt the Proposed Three-Year Reagan Approach to Federal Tax Reduction? 170

THURMOND, STROM, U.S. Senator (S.C., R.)
Pro—Should the "Helms-Collins Amendment" Approach to Limited School Busing Be Adopted? 42
Pro—Should CETA Title VI Programs of "Public Service Employment" Be Significantly Curtailed? 106

TOWER, JOHN G., U.S. Senator (Tex., R.)
Pro—Should Congress Significantly Reduce the Scope of the Legal Services Corporation? 138

TRAXLER, BOB, U.S. Representative (Mich., D.)
Con—Should Congress Act Now to Curtail Future Growth of Social Security Benefits? 215

U

U.S. DEPARTMENT OF AGRICULTURE
(See January issue)

U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT
(See March issue)

U.S. DEPARTMENT OF JUSTICE
(See February, December issues)

U.S. DEPARTMENT OF LABOR
(See April issue)

U.S. SUPREME COURT DECISIONS
Re School Busing 34, 39
Re Voting Rights 297

V

VOTING RIGHTS ACT, EXTENDING THE
(December issue)
Foreword 291
Evolution of the Act 292
The "Special Provisions" 294
Action in the Current Congress 295
Scope of Enforcement 296
Pro and Con Discussion:
Should Congress Approve House-Passed H.R. 3112 Extending the Voting Rights Act of 1965? 298

W

WASHINGTON, HAROLD, U.S. Representative (Ill., D.)
Pro—Should Congress Approve House-Passed H.R. 3112 Extending the Voting Rights Act of 1965? 308

WEICKER, LOWELL P., JR., U.S. Senator (Conn., R.)
Con—Should the "Helms-Collins Amendment" Approach to Limiting School Busing Be Adopted? 57

WEISS, TED S., U.S. Representative (N.Y., D-L)
Con—Should Congress Curtail the Present Scope of the Food Stamp Program? 27
Con—Should Congress Act Now to Curtail Future Growth of Social Security Benefits? 219

WILLIAMS, HARRISON A., U.S. Senator (N.J., D.)
Con—Should CETA Title VI Programs of "Public Service Employment" Be Significantly Curtailed? 107

WORLD BANK (International Bank for Reconstruction and Development)
(See November issue)

Y

YOUNG, C. W. BILL, U.S. Representative (Fla., R.)
Pro—Should the U.S. Curtail Significantly Its Financial Role in the Multilateral Development Banks? 282

The Congressional Digest

SINCE 1921 THE NATIONAL PRO AND CON MONTHLY

For sixty years Congressional Digest has presented in each issue one of the major controversies of the day pending before the Congress. Using material being weighed by the Congress itself in reaching voting decisions, each issue provides — without editorial bias — a balanced pattern of background information, and facing pages of opposing argument by those prominent in the controversy.

The Digest follows the lead of the Congress in the selection of the topic featured in each issue, presenting it as the controversy matures, and before it receives final action.

A basic reference source for the nation's academic community, media, and government for many years, Congressional Digest is indexed in Reader's Guide, P.A.I.S, Access, and other leading periodical indices. It is available by subscription, and in Microform from 1921 through 1981, on 16 and 35mm reels and 4x6 microfiche, as is a separate microform index set containing all annual indexes.